#### UNITED STATES DISTRICT COURT Northern District of California 1301 Clay Street Oakland, California 94612

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Richard W. Wieking Clerk

April 1, 2008

U.S. District Court, Southern District of CA 4290 Edward J. Schwartz Federal Building 880 Front Street
San Diego, CA 92101-8900

General Court Number 510.637.3530

FILED

APR - 9 2008

CLERK, U.S. DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA DEPUTY

RE: CV 07-06375 SBA LESLIE A. BYRD-v-ROBERT J. HERNANDEZ

Dear Clerk,

Pursuant to an order transferring the above captioned case to your court, transmitted herewith

are:

- Please access the electronic case file for additional pleadings you may need. See the attached instructions for details.

Please acknowledge receipt of the above documents on the attached copy of this letter.

Sincerely,

RICHARD W. WIEKING, Clerk

Case Systems Administrator

Enclosures
Copies to counsel of record

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I hereby certify that the annexed

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IN THE UNITED STATES DISTRICT COURT

Document 1

FOR THE NORTHERN DISTRICT OF CALIFORNIA

RICHARD W. WIEKING CLERK, U.S. DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA OAKLAND

A. BYRD.

No. C 07-06375 SBA (PR)

Petitioner,

**ORDER OF TRANSFER** 

ROBERT J. HERNANDEZ, Warden,

Respondent.

Petitioner, a state prisoner, has filed a prose petition for a writ of habeas corpus pursuant to 28 U.S.C. § 2254, challenging as a violation of his constitutional rights the denial of parole by the California Board of Parole Hearings. He has paid the filing fee.

A petition for a writ of habeas corpus filed by a state prisoner in a State that contains two or more federal judicial districts may be filed in either the district of confinement or the district of conviction. See 28 U.S.C. § 2241(d). The district court where the petition is filed, however, may transfer the petition to the other district in the furtherance of justice. See id. Federal courts in California traditionally have chosen to hear petitions challenging a conviction or sentence in the district of conviction. See Dannenberg v. Ingle, 831 F. Supp. 767, 767 (N.D. Cal. 1993); Laue v. Nelson, 279 F. Supp. 265, 266 (N.D. Cal. 1968). But if a habeas petition is directed to the manner in which a sentence is being executed, e.g., if it involves parole or time credit claims, the district of confinement is the preferable forum. See Habeas L.R. 2254-3(a); Dunne v. Henman, 875 F.2d 244, 249 (9th Cir. 1989).

Petitioner is incarcerated at the R.J. Donovan Correctional Facility, which lies within the venue of the Southern District of California. See 28 U.S.C. § 84. Because Petitioner challenges the execution of his sentence, the Court hereby ORDERS that pursuant to 28 U.S.C. § 1404(a) and

3/14/08 Entered on Civil Docket

For the Northern District of California United States District Court

<sup>&</sup>lt;sup>1</sup> The Board of Prison Terms was abolished effective July 1, 2005, and replaced with the Board of Parole Hearings. Cal. Penal Code § 5075(a).

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Page 3 of 3 Case 4:07-cv-06375-SBA Document 4 Filed 03/14/2008 1 UNITED STATES DISTRICT COURT 2 3 FOR THE NORTHERN DISTRICT OF CALIFORNIA 4 5 6 7 LESLIE A. BYRD, Case Number: CV07-06375 SBA CERTIFICATE OF SERVICE 8 Plaintiff, 9 ROBERT J. HERNANDEZ et al, 10 Defendant. 11 12 I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District 13 Court, Northern District of California. 14 That on March 14, 2008, I SERVED a true and correct copy(ies) of the attached, by placing said copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said 15 envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle located in the Clerk's office. 16 17 18 Leslie A. Byrd D-30420 R.J. Donovan Correctional Facility 19 480 Alta Rd. San Diego, CA 92179 20 Dated: March 14, 2008 Richard W. Wieking, Clerk By: LISA R CLARK, Deputy Clerk 22 23 24 25 26 27 28 P:\PRO-SE\SBA\HC.07\Byrd6375.Transfer.wpd 3

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CLOSED, E-Filing, HABEAS, ProSe, TRANSF

# **U.S. District Court** California Northern District (Oakland) CIVIL DOCKET FOR CASE #: 4:07-cv-06375-SBA **Internal Use Only**

Byrd v. Hernandez

Assigned to: Hon. Saundra Brown Armstrong

Cause: 28:2254 Petition for Writ of Habeas Corpus (State)

Date Filed: 12/17/2007

Date Terminated: 03/14/2008

Jury Demand: None

Nature of Suit: 530 Habeas Corpus

(General)

Jurisdiction: Federal Question

Petitioner

Leslie A. Byrd

represented by Leslie A. Byrd

D-30420

R.J. Donovan Correctional Facility

480 Alta Rd.

San Diego, CA 92179

PRO SE

I hereby certify that the annexed instrument is a true and correct copy of

V.

Respondent

Robert J. Hernandez Warden, RJDCF, et al.

Date Filed	#	Select all / clear	Docket Text
12/17/2007	<b>3</b> <u>1</u>	2.0437 MB	PETITION for Writ of Habeas Corpus; No Process (Filing fee \$ 5.00., Receipt No. 34611013624). Filed by Leslie A. Byrd. (jlm, COURT STAFF) (Filed on 12/17/2007) (Entered: 12/20/2007)
12/17/2007	<u> 2</u>	5.045263 MB	EXHIBITS 1-9 re 1 Petition for Writ of Habeas Corpus filed by Leslie A. Byrd. (Attachments: # 1 Exhibit 2, Part 1, # 2 Exhibit 2, Part 2, # 3 Exhibit 3-9)(Related document(s) 1) (jlm, COURT STAFF) (Filed on 12/17/2007) Modified on 12/21/2007 (jlm, COURT STAFF). (Entered: 12/20/2007)
12/17/2007	<b>3</b> 3	- 4.540014	EXHIBITS 10-18 re 1 Petition for Writ of Habeas Corpus filed by Leslie A. Byrd. (Attachments: # 1 Exhibits 10-18)(Related document(s) 1) (jlm, COURT STAFF) (Filed on 12/17/2007)

		МВ	Modified on 12/21/2007 (jlm, COURT STAFF). (Entered: 12/20/2007)
12/17/2007	. 3		CASE DESIGNATED for Electronic Filing. (jlm, COURT STAFF) (Filed on 12/17/2007) (Entered: 12/20/2007)
03/14/2008	<b>3</b> 4	21.296 KB	ORDER TRANSFERRING CASE Signed by Judge ARMSTRONG on 3/13/08. (lrc, COURT STAFF) (Filed on 3/14/2008) (Entered: 03/14/2008)
04/01/2008	<b>⊕</b> <u>5</u>	13.386 KB	CLERK'S NOTICE of Transferral of Court file documents to the U.S. District Court, Southern District of CA (San Diego). Petitioner notified. (jlm, COURT STAFF) (Filed on 4/1/2008) (Entered: 04/01/2008)

	View Selected
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PETITION FOR WRIT OF HABEAS CORPUS BY A PERSON IN STATE CUSTODY

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			NORTHERN D	ISTRICT	OF CAL	LFORNIA		
LESL	IE ARTHUI	R BYRD		CV	07		637	5
Full	Name of F	etitione	r	(To	e No. be supp S. Distr	olied by	the Clerk	PI
ROBER	T J. HERNA	NEZ, Warde	en, RJDCF et a	al. pro	ITION FO	or Writ (	OF HABEAS	CORPUS
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		Read	Comments C	arefull	y Before	Fillin	g In	

# When and Where to File

You should file in the Northern District if you were convicted and sentenced in one of these counties: Alameda, Contra Costa, Del Norte, Humboldt, Lake, Marin, Mendocino, Monterey, Napa, San Benito, Santa Clara, Santa Cruz, San Francisco, San Mateo and Sonoma.

If you file in the Northern District because you are now in a prison in this District but you were not convicted and sentenced in one of the above-named fifteen counties, your petition will likely be transferred to the United States District Court in which is located the State court which convicted and sentenced you. The Federal District Courts in California prefer that a petition should be considered in the district of conviction and sentencing. The records can be more easily consulted and witnesses are available if a hearing is necessary.

If you were convicted and sentenced and are not now in a prison in the Northern District, do not file in this District. If you do, your petition will be denied for lack of jurisdiction of the subject matter and you will have to refile in the district of sentencing.

# Who To Name As Respondent

You must name the person in whose actual custody you are. usually means the warden or jailor. Do not name the State of California, a city, a county, or the superior court of the county in which you are imprisoned or by whom you were convicted and sentenced. These are not proper respondents.

If you are not presently in custody pursuant to the State judgment against which you seek relief but may be subject to such custody in the future (e.g. detainers), you must name the person in whose custody you are now and the attorney general of the State in which the judgment which you seek to attack was entered.

PA	RT	A

## JURISDICTION

The federal district court can only consider your petition if you satisfy certain jurisdictional requirements. The information below will allow the court to determine whether those requirements are met.

1. For what crime were you sentenced? (If you seek habeas corpus based upon a sentence for more than one crime, list each crime sparately, using . Penal Code numbers if known. If you are seeking habeas corpus as to more than one sentence, a different petition should be filed for each sentence.

Prison Terms 2006 Hearing)
Marin County, California
this term? Yes / X7 No / / or probation. You are not in your own recognizance or if

(Address)

(Name of Institution) What post-conviction relief have you sought?

Where? R. J. Donovan Correctional Facility

APP	EAL			•	
(a)	Did you take an appe	eal from you	r convictio	on? Yes / 17	No /_7
(b)	To what court(s)?	Check			
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	Supreme Court of California	Yes / <u>I</u> 7	No /7	Year Unknown (Give year)	Denied (Result)
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b. The Bo	ard's continua	al denial of par	ole based or	unchang	ing factors	convert
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PART B - TRIAL IN		
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*		Nolo Contendere /
Any other plea		note contendere /_/
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7. Did you testif	y at your trial? Yes	1.7 No 1.7

State briefly and concisely every ground which you believe supports your claim that you are being held in unlawful confinement. This means telling the court the facts upon which you rely. You should avoid legal arguments with numerous case citations. Thus, what legal right or privilege were you deprived of in your case? What happened to deprive you of this right? Who made the error of which you complain? What did he do wrong? When did he do it? If you lack space to state all your grounds, use the back side of the page.

NOTE WELL: You should state all possible grounds for relief from the conviction described in Part A in this petition. If you fail to set forth your grounds now, you may bar yourself from presenting such grounds at a later date, or the respondent may assert successfully that a second petition from you is an abuse of the federal habeas corpus remedy.

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sup	ported by any evidence, inapposite to the record and lacked a rational nexus between
G T	sctors cited and petitioner's current parole risk, thus denying due process.  Supporting Facts:
	(Please see attached petition)
lega thou	Ground Two: The Board's continual denial of parole based on unchanging factors ally converts petitioner's sentence of Life With the Possibility of Parole to Life at the Possibility of Parole, thus denying petitioner's right to due process.
	Supporting Facts:
	(Please see attached petition)
:)	Ground Three:
• •	
	Supporting Facts:
uri	If any of the grounds listed were not previously presented to any or state briefly which grounds were not so presented and why:

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	(Please see attached petition)	
PARI	D - ATTORNEY INFORMATION	
ll. in t	Give the name and address of each attorney who represented he proceedings attached here.	d you
(a)	Arraignment Jerrold M. Ladar, Suite 310, 507 Polk St., San Francisc	o, CA
(b)		
(c)	At time of plea Same as above	
(d)	Come on chara	
(e)	Same as above	
(£)	Same as above	
(g)	Other post-conviction proceeding same as above	· · · · · · · · · · · · · · · · · · ·
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12.	Was the attorney hired by you or your family? Yes / x7	No //
	Appointed by the Court? Yes / No /	
you	Are you alleging as one ground for relief that your attormineffective legal assistance? If so, whom and at what stage N/A	ey gave
13. your	If you did not have an attorney represent you, did you repealed? Yes /_/ No /_/ N/A	resent
	With consent of Court: Yes /_7 No /_7	
	Are you represented by an attorney in this petition? Yes	

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If you answered "Yes	s" give name and address of your attorney:  N/A
WHEREFORE, pet:	itioner prays that the Court grant petitioner
	e entitled in this proceeding.
Executed at San Diego, Cali	
	Signature of Patitioner
	FORMA PAUPERIS AFFIDAVIT ee Instructions of this form)
hereby apply for leave	to proceed with this habeas corpus petition es or costs or security therefor. In support te that the following facts are true:
(1) I am the petitioner to redress.	in said petition, and I believe I am entitled
(2) I am unable to pay	the costs of said action or give security because
, , , , , , , , , , , , , , , , , , ,	Signature of Petitioner (Sign here only if you seek to proceed without payment of fees)
STATE OF	
COUNTY OF	
I declare under penalty	of perjury that the foregoing is true and correct
Signed on(Date	
(Date	
	Signature of Petitioner

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10	PETITIONER'S CONSTITUTIONAL CLAIMS				
11	Ground #1: The Board's decision is arbitrary and capricious because it is unsupported by any evidence, inapposite to the				
12	record, and lacks any rational nexus between the factors cited and petitioner's current parole risk, thus violating petitioner's state and federal constitutional right to due process.				
13					
14					
15	Ground #2: The Board's continual denial of petitioner's				
16	parole, based on unchanging factors and contrary to substantial evidence demonstrating change for the better, illegally				
17	converts petitioner's term of life with the possibility of parole to life without the possibility of parole, thus				
18	violating petitioner's due process rights under both the state and federal constitutions.	į			
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Ellard v. Alabama Bd. of Pardonds & Paroles (11th Cir., 1987 824 F.2d 937

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Evans v. Carey (E.D. Cal. 2006) WL 1867543

Greenholtz v. Nebraska Penal Inmates (1979) 442 U.S. 1

Hewitt v. Helms (1983) 459 U.S. 460

Hicks v. Oklahoma (1980) 447 U.S. 343

Irons v. Warden of Cal. St. Prison-Solano (E.D. Cal. 2005) 358 F.Supp.2d 936

Lupo v. Norton ( ) 371 F.Supp. 156

McQuillion v. Duncan (9th Cir., 2002) 306 F.3d 895

Montoya v. U.S. Parole Commission (10th Cir., 1990) 908 F.2d. 635

Morrisey v. Brewer (1972) 408 U.S. 471

Rosenkrantz v. Marshall (C.D. Cal. 2006) 444 F.Supp.2d 1063

Sass v. Cal. Board of Prison Terms (9th Cir., 2006)\_F.3d\_\_2006 WL 2506293

Superintendent v. Hill (1985) 472 U.S. 445

United States v. Nixon (1974) 418 U.S. 683

Vargas v. U.S. Parole Commission (9th Cir., 1988) 865 F.2d 191

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Wolff v. McDonnell (1974) 418 U.S. 539

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UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

Petitioner, Pro Se v.	) )	Case No.
ROBERT J. HERNANDEZ Warden, RJDCF, et. al.	)	PETITION
Respondents	) )	(Under 2

PETITION FOR WRIT OF HABEAS CORPUS (Under 28 U.S.C. §2254)

#### INTRODUCTION

Petitioner, Leslie Arthur Byrd, hereby submits the foregoing Petition For Writ of Habeas Corpus, alleging that the Board of Prison Hearings (hereinafter the "Board") has violated his constitutional right to Due Process as guaranteed by the Fourteenth Amendment of the United States Constitution.

In 1986, petitioner was convicted in Marin County superior Court of murder (second degree) and was sentenced to fifteen years to life (Case #9635).

(For a summary of the offense, see Exhibit #1, p.1).

Under a 15-to-life sentence, the term is not to be set by the trial court, but is to be determined by the California Board of Prison Hearings. The primary statutes and regulations governing the Board's suitability hearings are Penal Codes §§3041(a) and 3041(b), as well as the California Code of Regulations, Title 15, Division 2 (see in re Rosenkrantz (2002) 128 Cal.Rptr.2d pp.137-138).

Petitioner attended his initial parole hearing in 1993 and requested a postponement so that he could complete a Category "T" (therapy) program (see Exhibit #6, pp.1,2). During subsequent parole hearings in 1996 and 2002, petitioner was denied parole for 5 and 3 years, respectively. In 2005, petitioner stipulated to a 1 year denial so that he could obtain an updated psychological assessment (see Exhibit #3, p.1), and in 2006 petitioner was denied parole for 3 years. In the foregoing writ, petitioner challenges the Board's decision at his 2006 hearing, alleging:

- 1) The Board's decision was arbitrary and capricious because it was unsupported by any evidence, inapposite to the record, and lacked any rational nexus between the factors cited and the petitioner's current parole risk;
- 2) The Board's continual denial of petitioner's parole, based on unchanging factors and contrary to substantial evidence demonstrating change for the better, illegally converts petitioner's term of Life With The Possibility of Parole to Life Without The Possibility of Parole.

Based on these grounds petitioner believes the Board has violated his liberty interest in parole and his due process rights as guaranteed by the Fourteenth Amendment of the United states Constitution.

#### I. THE PARTIES

LESLIE ARTHUR BYRD is the petitioner, represented Pro Se, and is currently incarcerated at the Richard J. Donovan Correctional Facility in San Diego, California.

ROBERT J. HERNANDEZ is the warden of the Richard J. Donovan Correctional Facility and currently has legal custody of the petitioner.

JAMES DAVIS is the Chairperson of the Board of Prison Hearings which is the legal agency responsible for administering petitioner's sentence.

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## II. EXHAUSTION OF ADMINISTRATIVE AND STATE REMEDIES

Effective May 1, 2004, the Board repealed its regulation requiring life-term inmates to file an administrative appeal when challenging Board decisions. Hence, there are no administrative remedies for petitioner to exhaust.

Petition filed a writ in the state courts, raising the same issues as the instant petition, on March 13, 2007. These claims were denied by the California Supreme Court on 11/28/07 (see Exhibits #15, #16 and #17). Hence, all state remedies have been properly exhausted.

#### III. STATEMENT OF JURISDICTION.

The United states District Court for the Northern District of California has jurisdiction under 28 U.S.C. §2254(a), which states:

"The Supreme Court, a justice thereof, a circuit judge, or a district court shall entertain an application for a writ of habeas corpus on behalf of a person in state custody pursuant to the judgement of the state court only on the grounds that he is in custody in violation of the constitution or laws or treaties of the United States."

Petitioner asserts that he is custody in violation of the Constitution of the United States.

The United states District Court for the Northern District of

California also has legal jurisdiction under 28 U.S.C. §2254(a) because

petitioner has exhausted remedies available in the courts of the state;

and also under §2254(d) because the adjudication of petitioner's claims

in state court as "resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established federal law, as determined by the Supreme Court of the United States."

#### IV. REQUIREMENTS OF DUE PROCESS; STANDARD OF REVIEW

1) The Board must follow its own rules and regulations governing parole suitability hearings <u>Vargas v. U.S. Parole Commission</u> (9th Cir., 1988) 865 F.2d 191, pp. 193-194.

- 2) State parole statutes and regulations bestow in inmates a liberty interest in parole protected by due process <a href="Mcquillion v. Duncan">Mcquillion v. Duncan</a> (9th Cir., 2002) 306 F.3d 895 pp.901-903; In re Rosenkrantz (2002) 128 Cal.Rptr.2d 114.
- 3) Petitioner's liberty interest required him to be found suitable for parole because, after his minimum eligible parole date had lapsed, he had been evaluated to no longer pose an unreasonable risk of danger to public safety (Penal Code §3041(a); CCR, Title 15, §§2401, 2402(a)). United States Supreme Court law holds that states must follow their own penal statutes Hicks v. Oklahoma (1980) 447 U.S. 343.
- 4) The Board's decision cannot be arbitrary and capricious and must show a rational nexus between factors cited and stated conclusions <u>In re Sturm</u> (1974) 11 Ca.3d 258; <u>Montoya v. U.S. Parole Commission</u> (10th Cir., 1990) 908 F.2d 635; Dunn v. U.S. Parole Commission (10th Cir., 1987) 818 F.2d 742, 745.
- 5) The California Supreme Court holds that the Board may only deny parole to life-term inmates as long as they meet the specified factors on the Board's regulations (e.g., CCR, Title 15, §2402(c) and there is "some evidence" to support the Board's findings In re Rosenkrantz (2002) 128 Cal.Rptr.2d 114, pp.137, 141. However, U.S. Supreme Court law holds that the "some evidence" standard is an additional requirement of due process, not the only requirement Edwards v. Balistock (1997) 520 U.S. 641, 117 S.Ct. 1584, 1588.
- 6) Repeated or continual denial of parole, based on unchanging or static factors, and contrary to substantial evidence demonstrating change for the better, violated a protected liberty interest because it converts the sentence of life-term inmates from "Life With The Possibility of Parole" to "Life Without The Possibility of Parole" <u>Biggs v. Terhune</u> (9th Cir., 2003) 334 F.3d 910.

GROUND \$1: THE BOARD'S DECISION IS ARBITRARY AND CAPRICIOUS BECAUSE
IT IS UNSUPPORTED BY ANY EVIDENCE, INAPPOSITE TO THE
RECORD, AND LACKS ANY RATIONAL MEXUS BETWEEN THE FACTORS
CITED AND PETITIONER'S CURRENT PAROLE RISK, THUS VIOLATING
PETITIONER'S STATE AND FEDERAL CONSTITUTIONAL RIGHT TO
DUE PROCESS.

California's parole scheme gives rise to a cognizable liberty interest that is entitled to protection under both state and federal Constitutions

In re Rosenkrantz (2002) 29 Cal.4th 616, 621; McQuillion v. Duncan (9th Cir., 2002) 306 F.3d 895, 903; Biggs v. Terhune (9th Cir., 2003) 334 F.3d

910, 914, 915; Sass v. Cal. Bd. of Prison Terms (2006) F.3d 2006 WL 2506393.

Under California state law, one year prior to petitioner's minimum eligible parole release date, petitioner is entitled to appear before the Board to be considered for parole (Penal Codes §§3041(a) and 3041(b).

Accordingly, as specified by statute, the Board "shall normally set a parole release date" unless "it determines that the gravity of the current convicted offense or offenses, or the timing and gravity of current or past convicted offenses, is such that consideration of the public safety requires a more lengthy period of incarceration..." In re Ramirez (2001) 94 Cal.App4th 549; 114 Cal.Rptr.2d 381, 393.

The Board has established regulations for determining whether an inmate is suitable or unsuitable for release on parole which are published in the California Code of Regulations, Title 15, Division 2 (hereinafter "CCR"). The relevant sections of the CCR, as applied by the Board at the petitioner's parole hearing, are §§2400-2411. CCR §2402(a) states, "The panel shall first determine whether a prisoner is suitable for release on parole. Regardless of the length of time served, a life prisoner shall be found unsuitable if in the judgement of panel the prisoner will pose an unreasonable risk of danger to society if released from prison." Hence, as specified by statute and regulation, the Board

shall set a release date unless the inmate <u>currently</u> poses an unreasonable <u>risk of danger to society</u> (see <u>In re Smith</u> (2003) 114 Cal.App.4th 343,370 holding "[A] determination of unsuitability is simply shorthand for a finding that a prisoner currently would pose an unreasonable risk of danger if released at this time.").

In making its determination, the Board "must be cognizant not only of the factors required by state statute...but also concepts embodied in the Constitution requiring Due Process." Greenholtz v. Nebraska Penal Inmates (1979) 442 U.S. 1, pp.7-8. Furthermore, according to the California Supreme Court, parole decisions "must reflect an individualized consideration of the specified criteria and cannot be arbitrary and capricious." In re Rosenkrantz (2002) 29 Cal.4th 616, 677; see also In re Dannenberg (2005) 34 Cal.4th 1061, 1071, holding Board decisions not based on evidence or relevant factors may deny prisoner their Due Process rights. Our U.S. Supreme Court demands no less, holding "Prisoners are entitled to be free from arbitrary actions of prison officials that affect their constitutionally protected interests." Wolff v. Mc Donnell (1974) 418 U.S. 539, 558; Vitek v. Jones (1980) 445 U.S. 480, pp.488-489. As summarized in Ramirez,

"Judicial oversight must be extensive enough to protect the limited right of parole applicants to be free from an arbitrary parole decision...and to something more than mere pro forma considerations. (citation) The courts may properly determine whether the Board's handling of parole applicants is consistent with parole policies established by the Legislature. (citation) While courts must give great weight to the Board's interpretation of the parole statutes and regulations, final responsibility for interpreting the law rests with the courts. (citation) Courts must not second-guess the Board's evidentiary findings. (citation) However, it is the proper function of judicial review to ensure the Board has honored in a 'practical sense' the applicants right to 'due consideration'." (citation) In re Ramirez (2001) 94 Cal.App.4th 549, 564.

A. There is not "some evidence" to support the Board's decison that the petitioner currently poses an unreasonable risk of danger to society.

According to state and federal law, parole decisions must be supported by some evidence and that evidence must have an "indicia of reliability"

In re Rosenkrantz (Id.); Biggs v. Terhune (9th Cir., 2003) 334 F.3d 910, 915.

More specifically, "suitability determinations must have some rational basis in fact." In re Elkins (2006) Cal.Rptr.3d 2006 WL 3072139.

It is important that the some evidence standard be properly understood.

First, the some evidence standard is an additional requirement of due

process, not the only requirement Edwards v. Balisok (1997) 520 U.S. 614,

648. Second, the courts are not to look only at whether some evidence

supports the Board's application of any given criteria, but whether the

Board's decision contains some evidence that an inmate currently poses

an unreasonable risk of danger to society In re Lee (2006) \_\_Cal.Rptr.3d

\_\_2006 WL 2947968, p.4; In re Elkins (2006) \_\_Cal.Rptr.3d \_\_\_ WL 3072139, p.12.

As stated in Rosenkrantz, "the governing statute provides the Board must grant parole unless it determines that public safety requires a lengthier period of incarceration for the individual because of the gravity of the offense underlying the conviction. (citation) And as set forth in the governing regulations, the Board must set a parole date for a prisoner unless it finds, in the exercise of its judgement, after considering the circumstances enumerated in section 2402 [or 2281] of the regulations, that the prisoner is unsuitable for parole." In re Rosenkrantz (2002) 128 Cal.Rptr. 114, 138. Hence, as required by our state supreme court, the Board must set a parole date unless a prisoner is found unsuitable for parole as specified by statute or regulation.

In making the section 3041(b) suitability determination, the Board must consider "[a]11 relevant, reliable information" (CCR §2402(b)),

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including the nature of the commitment offense and behavior before, during and after the crime; the petitioner's social history; mental state; criminal record; attitude toward the crime; and parole plans (CCR §2402(b)). The circumstances tending to show unsuitability for parole include that the inmate 1) committed the offense in a particularly heinous, atrocious or cruel manner; 2) possesses a previous record of violence; 3) has an unstable social history; 4) has previously sexually assaulted another individual in a sadistic manner; 5) has a lengthy history of severe mental problems related to the offense; and 6) has engaged in serious misconduct while in prison (CCR §2402(c) (1)(2)(3)(4)(5) & (6)).

At petitioner's 2006 hearing, the Board denied petitioner a parole release date essentially based upon the nature of the crime, stating: "We come to this conclusion first and foremost from the commitment offense itself" (Exhibit #2, p.93). While the Board went on to criticize petitioner's psychological evaluation as "inconclusive" and petitioner's parole plans as lacking "significant specificity and/or documentation" (Exhibit #2, P.98) these reasons cited by the Board do not constitute "some evidence" that petitioner currently poses an unreasonable risk of danger to society. The offense is so old (i.e. over 21 years at the time of the hearing) that it lacks the "indicia of reliability" to indicate that petitioner still poses a current, credible danger (see, for example, In re Elkins Id. at p.12, holding "the predictive value of commitment offense may be very questionable after a long period of time. (Citation)"). Additionally, petitioner suffers from multiple sclerosis, an incurable, progressive debilitating neurological disease which now requires petitioner to use a wheelchair and further diminishes any potential danger to society (Exhibit #13, pp.1,2) In re Lee (2006) 43 Cal.App.4th.

Petitioner denies that the psychological assessment prepared for

Board in 2006 was "inconclusive." The report, completed by Doctor Luisa Fijman, Staff Psychiatrist, includes a clear assessment of petitioner's danger to society, if peroled, stating:

"Mr. Byrd's violence potential outside a controlled setting in the past was considered to have been less than average and at present, it is estimated to be reduced from that level. If released to the community, he would in all probability be likely to continue improvement given his defined set of expectations and goals, along with family support. He further appears to have internal resources necessary, along with the motivation to be productive and contribute to helping others." (Exhibit #7, p.6)

A psychological assessment completed in 2001 by Doctor Gary Pesavento, Staff Psychologist, concludes:

"In closing, Mr. Byrd should be removed from the special calendar because psychopathology is not related to future criminal behavior. Psychological opinion would not contribute to a release decision." (Exhibit #8, p.7)

The Category "T" Final Report, completed in 1996 by Doctor J. M. Henry, Senior Psychologist, after a 14 month intensive therapy program conducted by a panel of psychiatrists and psychologists, stated: "Mr. Byrd's violence potential outside a controlled setting is considered quite low." (Exhibit #9, P.2)

"He has frequently discussed his remorse on a formal basis and an informal basis in a number of settings. He is consistent with his feelings and emotions. In discussing remorse for this report, he had to pause a number of times to regain his composure. In this writer's opinion, Mr. Byrd's remorse is appropriate, pervasive and genuine." (Exhibit #9, p.4)

The Category "T" Report concludes:

"No further individual or group therapy is seen as necessary to prepare Mr. Byrd to return to the community."..."It is highly likely that this inmate represents a minimal risk to society if released." (Exhibit #9, p.4)

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With regard to the Board's assertion that petitioner's parole plans lacked "significant specificity and/or documentation," petitioner discussed this issue at length with the Board during the hearing (Exhibit The petitioner sought input from the Board regarding the nature of the "specificity" they required and documentation requested was trivial in light of the discussion. Petitioner notes that, included among his letters of support, is a letter promising financial support for the petitioner upon his release (Exhibit. #10, p.1) Petitioner also notes that, due to his progressive physical disability, any parole plans are and must remain somewhat fluid, depending on the level of petitioner's disability at the time of his parole.

As the above facts and arguments indicate, the Board's decision is arbitrary and capricious and violates due process, as guaranteed by both state and federal Constitutions, because there is no evidence that the petitioner currently poses and unreasonable risk of danger to society In re Rosenkrantz (Id.); McQuillion v. Duncan (Id.); Biggs v. Terhune (Id.).

B. The Board's decision is inapposite to the record.

The Board's decision is arbitrary and capricious and abrogates due process because it is inapposite to the record that was before them. Factors tending to show suitability for parole are:

- 1) No Juvenile Record. The prisoner does not have a record of assaulting others as a juvenile or committing crimes with a potential of personal harm to victims;
- 2) Stable Social History. The prisoner has experienced reasonably stable relationships with others;
- 3) Signs of Remorse. The prisoner performed acts which tend to indicate the presence of remorse, such as attempting to repair the damage, seeking help for or relieving suffering of the victim, or indicating he

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understands the nature and magnitude of the offense;

- 4) Motivation for Crime. The prisoner committed his crime as a result of significant stress in his life, especially if the stress has built over a long period of time;
- 5) Battered Woman Syndrome. At the time of the commission of the crime, prisoner suffered from Battered Woman Syndrome, as defined in Section 2006(b), and it appears the criminal behavior was the result of that victimization;
- 6) Lack of Criminal History. The prisoner lacks any significant history of violent crime;
- 7) Age. The prisoner's present age reduces the probability of recidivism;
- 8) Understanding and Plans for Future. The prisoner has made realistic plans for release or has developed marketable skills that can be put to use upon release;
- 9) Institutional Behavior. Institutional activities indicate an enhanced ability to function within the law upon release (Cal. Code of Regs., Title 15, §2402).

Petitioner believes that, absent Battered Woman Syndrome, he meets the criteria for all of the other factors tending to show suitability for parole. 1) Petitioner has no juvenile record; 2) Petitioner has been married to the same woman since 1967, was gainfully employed throughout the marriage and has broad support from family and friends; 3) The petitioner has repeatedly expressed remorse for his actions and has indicated that he understands the nature and magnitude of the offense (Exhibit #7, p.5) (Exhibit #8, pp.5,6) (Exhibit #9, p.3). Petitioner alleges that significant stress contributed to his behavior. In addition to the increasing stress brought on by his advancing disease, petitioner was

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undergoing significant stress at work. Petitioner was employed as the Loan Supervisor for a bank in Northern California which had approximately 45 branches, and was responsible for supervising approximately \$700,000,000 in loans. The fear that his advancement in the banking industry would be curtailed, or even ended, should his medical condition be discovered by the bank was the source of increasing stress as his condition slowly deteriorated; 5) Battered Woman Syndrome is not applicable; 6) Lack of Criminal History. Petitioner has no prior criminal history, whatsoever; 7) Age. Petitioner is 61 years old; 8) Understanding and Plans For the Future. As previously stated, petitioner has broad family and financial support. Additionally, petitioner is a college graduate and has in the past demonstrated the ability to earn a living; 9) Institutional Behavior. Petitioner has demonstrated exemplary institutional behavior, as acknowledged by the Board during the hearing (Exhibit #2, p.94), and has participated extensively in self-help groups and has devoted many hours to assisting other inmates (Exhibit #11, pp.2-10). To In addition, petitioner has received laudatory chronos from custody staff (Exhibit and one chrono making a direct recommendation for parole from a Correctional Captain (Exhibit #11, p.1).

The Board's decision violates due process because it does not conform with the Board's own regulations (see, for example, Vargas v. U.S. Parole Commission (9th Cir., 1988) 865 F.2d, pp.193-194, holding parole boards are bound to follow their own regulations and...these regulations have the force of law; and Ellard v. Alabama Board of Pardons and Paroles (11th Cir., 1987) 824 F.2d pp. 937,943, holding "[T]he Due Process clause...prohibits the states from negating by their actions rights which they have conferred by their words.")

In Rosenkrantz, the state supreme court states, "It is irrelevant

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that a court might determine that evidence in the record tending to establish suitability for parole far outweighs evidence demonstrating unsuitability for parole." In re Rosenkrantz, supra, 128 Cal.Rptr.114, 156. Petitioner disagrees. As stated in Greenholtz, "[t]he behavior of an inmate during confinement is critical in the sense that it reflects the degree to which the inmate is prepared to adjust to parole release."

Greenholtz v. Nebraska Penal Inmates (1979) 442 U.S. 1, 15. More importantly, the ultimate question to be determined by the Board is whether or not a prisoner currently poses an unreasonable risk of danger to society. A reformed prisoner can in no way be regarded as a danger or threat to the public, and if a prisoner is not a current danger then parole must be granted (Penal Codes 3041(a) and 3041(b)).

Finally, the Board's decision is also inapposite to the record because it ignores the "Matrix of Base Terms for Second Degree Murder" as provided in CCR 2402(b) (Exhibit  $\#^{1}2$ ,  $p \cdot 1$ ). Given the circumstances, the petitioner's committment offense falls under categories "C-III" on the Matrix (Severe Trauma with No Prior Relationship), which gives a suggested term of 19-20-21 years. At the time of the hearing, however, petitioner had been incarcerated for over 21 years. True, the gravity of the offense can serve as the sole reason for denying parole, especially if the offense is particularly egregious (Ramirez, Id.), but even a particularly egregious offense has its limits. Consider, for example, the case of Rosenkrantz. The egregiousness of Rosenkrantz's crime as a second degree murder justified denying his parole, but as the state supreme court cautioned, once Rosenkrantz reaches the point where he is serving time for first degree murder denying his parole would be questionable, even under the deferential "some evidence" standard In re Rosenkrantz, supra, 128 Cal. Rptr. at pp. 166-167. In fact, the

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state supreme court explicitly stated:

"The Board's authority to make an exception [to the setting of a parole date] should not operate so as to swallow the rule that parole is normally to be granted. Otherwise, the Board's case-by-case rulings would destroy the proportionality contemplated by Penal Code 3041, subdivision (a), and also by the murder statutes, which provide distinct terms of life without possibility of parole, 25 years to life, and 15 years to life for various degrees and kinds of murder." (Id. at p.161)

Petitioner has now surpassed the maximum expected term for second degree murder and is, essentially, being considered as having a first degree murder. Furthermore, after long periods of time, the egregiousness of the offense loses its weight and, at some point, may even be illogical to use as justification for denying parole. As cited in federal law:

"It is simply irrational for [the] seriousness of the offense to be used first to determine the appropriate guideline period and then to be used again as the stated reason for confining a prisoner beyond that guideline period." Lupo v. Norton, 371 F.Supp 156, 163. (See also Diaz v. Norton, 376 F.Supp 112 at 115 stating, relying on the seriousness of the offense "beyond the appropriate guideline...would not be appropriate because the guideline table (matrix) already assesses the seriousness of the offense."

Hence, as the above factors and arguments demonstrate, the Board's decision is arbitrary and capricious and violates due process because it is inapposite to the record that was before them during the hearing.

C. The Board's decision lacks a rational nexus between the factors cited and the petitioner's current parole risk.

As stated at the outset of this Ground, "suitability determinations must have some rational basis in fact." In re Elkins (2006) \_\_\_Cal.Rptr.3d \_\_\_2006 WL 3072139, p.7. Accordingly, parole decision must be more than a "mouthing on conclusionary words" and have a "reliable factual underpinning" In re Scott (2004) 119 Cal. App.4th 871 (See also In re Smith (2003) 114 Cal.App.343, 371, holding Board decisions are arbitrary when "no chain of reasoning" exists between "[the] immutable factor of drug use and current parole risk in view of a long period of abstinence.")

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Federal law concurs. In Dunn, for example, the Tenth Circuit struck down a decision by the U.S. Parole Commission on the grounds that it was arbitrary for the commission to rely on an 18-year-old insanity plea to deny parole, particularly when current mental health evaluation stated the prisoner had no current mental illness Dunn v. U.S. Parole Commission (10 Cir., 1987) 818 F.2d 635 742, 745 (see also Montoya v. U.S. Parole Commission (10th Cir., 1990) 908 F.2d 635, pp. 639-640.

A rational nexus may exist, for instance, if a prisoner committed an offense while he was in a gang and current evidence in the record shows that he is still an active gang member or engaging in gang activities; or if a prisoner committed an offense while addicted to drugs and current evidence in the record shows that his addiction is not in remission or he recently used drugs. But in the present case before the court, there is no evidence that such a nexus exists. On the contrary, the reasons cited by the Board that the petitioner currently poses an unreasonable risk of danger to society defy logic. As previously stated, the Board came to its decision "first and foremost from the commitment offense itself." (Exhibit #2, p.93) The record shows that the petitioner has been a model inmate for over 20 years, meets every single applicable criteria for suitability, and has been forensically evaluated multiple times over a long period of time as having a less than average risk of violent behavior if released to the community. The Board's reasons for denying petitioner's parole, in fact, clearly meet the definition of "arbitrary" as defined by the Ninth Circuit Court of Appeals, when it stated:

> "An agency has acted in an arbitrary and capricious manner if "the agency has relied on factors that Congress has not intended it to consider, entirely failed to consider an important aspect of the problem, offered an explanation for its decision that runs contrary to the evidence before the agency, or is so implausible that it could not be ascribed to a difference in view or the product of the agency expertise." Environmental Defense Ctr., Inc v. EPA (9th Cir., 2003) 344 F.3d 832, 858.

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More importantly, according to regulation, parole is to be denied only if petitioner currently poses an unreasonable risk of danger to society (CCR §2402(a)). Petitioner submits that after more than 20 years in prison, and having surpassed the maximum suggested terms for the worst classification of second degree murder; who has programmed in an exemplary manner while incarcerated; who has been forensically evaluated multiple times as posing a minimal risk to the public if released; and who is experiencing deteriorating health due to an incurable and progressive disease, should not be deemed as posing an unreasonable risk of danger to society. Hence, as the above facts and arguments indicate, the Board's decision is arbitrary and capricious and violates due process because there is no rational nexus between the reasons cited for denying parole and petitioner's current parole risk.

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STATE AND FEDERAL CONSTITUTIONS.

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GROUND #2: THE BOARD'S CONTINUAL DENIAL OF PETITIONER'S PAROLE,

BASED ON UNCHANGING FACTORS AND CONTRARY TO SUBSTANTIAL

EVIDENCE DEMONSTRATING CHANGE FOR THE BETTER, ILLEGALLY

CONVERTS PETITIONER'S TERM OF LIFE WITH THE POSSIBILITY

OF PAROLE TO LIFE WITHOUT THE POSSIBILITY OF PAROLE, THUS

VIOLATING PETITIONER'S DUE PROCESS RIGHTS UNDER BOTH

As previously stated, California life-term inmates have a liberty interest entitled to protection under the Due Process clause of the state and U.S. Constitutions In re Rosenkrantz (Id.), McQuillion v. Terhune (Id.), Biggs v. Terhune (Id.). When an individual has a liberty interest protected by the Fourteenth Amendment, it cannot be arbitrarily denied by State government Vitek v. Jones (1980) 445 U.S. 480, pp. 488-489; Greenholtz v. Nebraska Penal Inmates (1970) 442 U.S. 1; Morrissey v. Brewer (1972) 408 U.S. 471. Accordingly, "[P] risoners are entitled to be free from arbitrary actions of prison officials that affect their constitutionally protected interests." Wolff v. McDonnell (1974) 418 U.S. 539, 558; Hewitt v. Helms (1983) 459 U.S. 460, 466; see also Superintendent v. Hill (1985) 472 U.S. 445, 457, holding a decision by prison officials cannot be "without support" or arbitrary. The California Supreme Court concurs, recognizing that Board decisions not based on evidence or relevant factors may deny prisoners their due process rights In re Dannenberg (2005) 34 Cal.4th 1061, 1071. Thus, the touchstone of Due Process is protection of the individual against arbitrary action by the government Wolff v. McDonnell, supra, 418 U.S. at 558.

According to state penal statutes, parole "shall normally" be granted unless a prisoner poses an unreasonable risk of danger to society (Penal Codes §§3041(a) and 3041(b). At petitioner's 2006 parole hearing, petitioner presented a plethora of evidence that he had undergone substantial change for the better and that he does not currently pose a danger to society. Yet, in spite of this showing, petitioner was denied parole primarily based on outdated, unchanging and static factors, specifically, the offense itself.

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(Exhibit #2, p.94). While the Board went on to characterize petitioner's most recent psychological assessment as "inconclusive" (Exhibit #2, p.97) petitioner strongly disagrees and points out that the board has a history of discounting petitioner's favorable psychological evaluations. petitioner's 2002 hearing the Board characterized a psychological evaluation by Staff Psychologist Dr. Gary Pesavento as "not negative" but asked for a new evaluation stating that some of the issues in the case had not been dealt with very completely (Exhibit #4, p.3). At petitioner's 1996 hearing, the Board characterized a psychological assessment summarizing 14 months of intensive therapy as "superficial" and recommended more therapy (Exhibit #5, p.2) despite a specific finding by a panel of therapists that no further therapy was needed and that petitioner represented a "minimal risk to society if released" (Exhibit #9, p.4). The only other factor cited by the Board in its decision was a statement that petitioner's parole plans lacked "significant specificity and/or documentation" (Exhibit #2, p.98) however at petitioner's 2002 parole hearing the Board stated, "Regarding his parole plans, he appears to have some financial resources and family support. He certainly has job skills so parole plans aren't a particular issue with the Board." (Exhibit #4, p.3).

The Ninth Circuit addressed the constitutional propriety of the Board's reliance on the commitment offense and other static factors in Biggs v. Terhune (9th Cir., 2003) 334 F.3d 910. Biggs was convicted of first degree murder and challenged the Board's decision denying him parole at his initial hearing. Although the Ninth circuit found no evidence to to support most of the Board's grounds for unsuitability, the court nevertheless affirmed the Board's decision, reasoning "the parole board's sole reliance on the gravity of the offense and conduct prior to imprisonment to justify denial of parole can be initially justified as

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fulfilling the requirements set forth by state law." (Id. at 916). The court cautioned, however, that "Over time...should Biggs continue to demonstrate exemplary behavior and evidence of rehabilitation, denying him parole simply because of the nature of the offense would raise serious questions involving his liberty interest." (Id.) The Ninth Circuit also stated, "A continued reliance in the future on an unchanging factor, the circumstances of the offense, and conduct prior to imprisonment, run contrary to the rehabilitative goals espoused by the prison system and could result in a due process violation." (Id. at (917).

Although the Ninth Circuit did not hold when a due process violation would occur, the California Court of Appeal and several United States District Courts have found that the Board's reliance on unchanging factors and the commitment offense in certain cases violated due process (see, for example, In re Elkins (2006) 144 Cal.App.4th 475, 498, review denied Nov. 8, 2006 ("Given the lapse of 26 years and the exemplary rehabilitative gains made by [the prisoner] over that time, continued reliance on [the] aggravating facts of the crime no longer amount to 'some evidence' supporting denial of parole."); In re Lee (2006) 43 Cal. App.4th 1400, 1409 ("Like the Governor, we do not minimize the seriousness of Lee's offense 19 years ago, for which society has legitimately punished him. No reasonable possibility exists, however, that Lee will reoffend. Other than his offenses here, he has led a crime-free life.") Id. at 1412 ("Simply from the passing of time, Lee's crimes of almost 20 years ago have lost much of their usefulness in foreseeing the liklihood of future offenses than if he had committed them five or ten years ago."); Irons v. Warden of Cal. State Prison-Solano (E.D. Cal. 2005 358 F.Supp.2d 936, 947 ("In the instant case, the [Board] has apparently relied on these unchanging factors at least four prior times in finding petitioner

unsuitable for parole. Petitioner has continued to demonstrate exemplary behavior and evidence of rehabilitation. Under these circumstances, the continued reliance on these factors at the 2001 hearing violated due process." Internal citations omitted.); Rosenkrantz v. Marshall (C.D. Cal. 2006) 444 F.Supp.2d 1063, 1081-1082 ("In the circumstances of this case, the [Board's] continued reliance on the nature of petitioner's crime to deny parole in 2004 violated due process[.] [C]ontinued reliance on the unchanging facts of petitioner's crime makes a sham of California's parole system and amounts to an arbitrary denial of petitioner's liberty interest."); Evans v. Carey E.D. Cal. 2006) WL 1867543 at 6 ("Although the Ninth Circuit in Biggs did not explicitly state when reliance on an unchanging factor would violate due process, it makes sense that reliance on such a factor becomes unconstitutional when the factor no longer has a predictive value.")

In Elkins, the prisoner was serving a sentence of twenty-five to life after being convicted of first degree murder and robbery, with use of a deadly weapon (Elkins, supra, 144 Cal.App.4th at 479). He had served twenty-six years (eleven years past his minimum parole date) and had been denied parole at ten prior hearings (Id. at 499-500). At his eleventh hearing the Board granted Elkins parole, which the Governor subsequently reversed (Id.) Elkins had received positive psychiatric evaluations, participated in self-help and vocational training, had realistic parole plans, and had only received two disciplinaries during his twenty-six years of incarceration (Id. at 483). Both the Board denials and the Governor's reversal relied primarily on the gravity of the commitment offense (Id.). The Elkins court vacated the Governor's decision holding that the Governor's decision to reverse the grant of parole based on the commitment offense lacked "some evidence" that Elkins posed an unreasonable risk of danger (Id. at 502). The court held

that the Governor's reliance on the remote immutable facts of the commitment offense violated Elkin's due process rights (Id. at 500).

In Rosenkrantz v. Marshall, the prisoner had been denied parole on six previous occasions on a sentence of seventeen years to life for a conviction of second degree murder with the use of a firearm Rosenkrantz v. Marshall, supra, 444 F. Supp.2d at 1082. The Board's rationale for finding him unsuitable was based solely on the nature of the commitment offense (Id. at 1084). However, the court found that "[a]fter nearly twenty years of rehabilitation, the ability to predict a prisoner's future dangerousness based simply on the circumstances of his or her crime is nil." (Id.). The court held that, after such a long period, the precommitment factors had lost all predictive value, and the Board's continued reliance on them to deny parole violated due process "because the facts surrounding the offense do not now constitute 'some evidence' with some 'indicia of reliability' of petitioner's dangerousness." (Id. at 1086). The court ordered Rosenkrantz released on parole (Id. at 1087-1088).

In <u>Irons</u>, the petitioner was serving a sentence of seventeen years to life for second degree murder <u>Irons v. Warden of Cal. State Prison-Solano</u>, supra, 358 F.Supp.2d 936, 939. In denying parole, the Board relied on the circumstances of the commitment offense, specifically, that he demonstrated a callous disregard for human life and the motive for the crime was trivial (Id. at 944). The Board found that he had realistic parole plans, no juvenile record, and minimal prior criminal history (Id.). The court additionally found that the circumstances of the crime could never change and therefore the Board could perpetually deny parole or, at best, until some future panel arbitrarily found that the crimes were not so callous or trivial (Id. at 947). As the court opined, a prisoner's "liberty interest should not be determined by such an arbitrary

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remote possibility." (id.). The court held that the Board's continued reliance on the facts of the commitment offense violated due process (Id.).

The facts of the petitioner's case, although different from Biggs, Elkins, Rosenkrantz and Irons, are in no way less compelling. Petitioner has an exemplary record and has shown substantial change for the better. Even though petitioner has a college degree and was a successful businessman prior to his incarceration, he has nevertheless obtained extensive training in computer programming (Exhibit #11, pp.12-14). Petitioner has completed numerous self-help groups and continues to train other inmates as facilitators in conflict resolution through "Hands of Peace" (Exhibit #11, pp. 2-10). Petitioner has support letters from family and friends and has been forensicly evaluated by multiple psychiatrists and psychologists as having a minimal potential for violence if released to the community (Exhibit #7, p.6) (Exhibit #8, p.6) (Exhibit #9, p.2). More significantly, petitioner has appeared before the Board on multiple occasions (the most recent being 11 years past his minimum eligible parole release date) and the Board continues to rely on the same, unchanging static factors to deny parole. If a prisoner's post conviction behavior doesn't carry any weight and his current dangerousness is continually evaluated on the unchanging circumstances of his offense, then there is no difference between life with the possibility of parole and life without the possibility of parole. A prisoner's offense of more than two decades ago will never change, and using this static factor as the measuring stick to gauge petitioner's current dangerousness means he will always be labeled an unreasonable risk of danger to society. Like a hamster running on a wheel and never getting anywhere, petitioner will be forever completing one requirement or positive program after another but never get any closer to release. This makes a mockery of the parole system and, as

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such, violates due process.

It might be argues that since petitioner has been scheduled for another consideration hearing in 2009, he could not possibly be serving a sentence of life without the possibility of parole, in which case petitioner would disagree. The Board routinely disregards the law to follow its own "no parole" policy. Current statistics support this contention (Exhibit #14, pp.1-6), as well as do a growing number of state and federal cases against the Board and Governor (see, for example, In re Ramirez (2001) 94 Cal.App. 4th 549; In re Smith (2003) 109 Cal.App.4th 871; In re Smith (2003) 114 Cal.App.4th 343; In re Scott (2004) 119 Cal.App.4th 871; In re Scott (2005) 133 Cal.App.4th 573; In re Elkins (2006) 144 Cal.App.4th 475; In re Lee (2006) 143 Cal.App.4th 1400; McQuillion v. Duncan (9th Cir., 2002) 306 • F.3d 895; Irons v. Warden of Cal. State Prison-Solano (2005) 358 F.Supp. 936; Rosenkrantz v. Marshall (2006) 444 F.Supp.2d 1063; Evans v. Carey (E.D. Cal. 2006) WL 1867543).

Regardless of the sentence imposed by the courts, in California today life with the possibility of parole is virtually synonymous with life without the possibility of parole. Hence, as the above facts and arguments clearly show, the Board's continual denial of petitioner's parole based on unchanging, static factors and contrary to substantial change for the better, is arbitrary and capricious and violates due process as guaranteed by both state and federal Constitutions.

Petitioner requests the Court take Judicial Notice of In re Criscione

(Exhibit #18) relative to the statistics developed and analyzed by the

Court in the case, and the Court's analysis of the Board's on-going

"no parole" policies.

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#### PRAYER FOR RELIEF

Petitioner is without relief save by writ of Habeas Corpus.

WHEREFORE, having made a prima facie case for relief, petitioner prays that the court:

- 1) Issue the Writ of Habeas Corpus;
- 2) Issue an Order of Show Cause on respondents as to why relief should not be granted;
- 3) Make a determination as to whether respondents have violated petitioner's federal constitutional rights to due process;
- 4) Upon any finding that respondents have unlawfully denied petitioner's liberty interest or violated petitioner's due process rights, order respondents to vacate the decision of petitioner's 2006 parole hearing, hold a new hearing within 30 days, and grant a parole date;
- 5) Grant any relief necessary to ensure the protection of petitioner's federal constitutional rights.

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**VERIFICATION** 

I, Leslie Arthur Byrd, do hereby declare the following:

3

I am the petitioner in this action. I have read the foregoing Petition For Writ of Habeas Corpus and the facts stated therein are true of my own knowledge, except as to matters that are therein stated on my own information and belief, and as to these matters I believe them to be true.

Petitione, Dop

Document 1

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#### DECLARATION OF SERVICE BY MAIL

I, Sarah Horton, am a resident of San Diego County, in the State of California. I am over the age of eighteen (18) years, and I am not a party to the enclosed action. My address is:

SARAH HORTON 4757 MANSFIELD ST. APT. B SAN DIEGO, CA 92116

On 12/14/07, I served the foregoing Petition For Writ of Habeas Corpus, along with the Exhibits thereto, on the parties named herein below, by placing true copies thereof, enclosed in a sealed envelope with the postage thereon fully paid, in the United States Mail in San Diego, California, addressed as follows:

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA 450 Golden Gate Avenue San Francisco, CA 94102-3483

I declare under penalty of perjury of the laws of California that the foregoing is true and correct, and this declaration was executed on  $\frac{12/14/07}{}$ , at San Diego, California.

Sarah Horton

Case	a 3:08-cv-00651-JM-AJB Document 1 Filed 04/09/2008 Page 46 of 8 <del>0</del>	1
	Case 4:07-cv-06375-SBA Document 2 Filed 12/17/2007 Page 1 of 13	
	Table Aut B. 1	
1	Leslie Arthur Byrd D-30420, F1-05-138L	
2	P.O. Box 799001 San Diego, CA 92179-9001	
3	FILED	
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5	UNITED STATES DISTRICT COURT DEC 1 7 2007	
6	FOR THE NORTHERN DISTRICT OF CALIFORNIA RICHARD W. WIEKING CLERK: U.O. DISTRICT ROUNT	
7	NORTHERN DISTRICT OF CALIFORNIA	١
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. 9	,	
10	In re:	
11	LESLIE ARTHUR BYRD Case No.	
12	Petitioner, Pro Se	
13	$\mathbf{SBA}$	
		K
14	On Habeas Corpus  Description for Writ of Habeas Corpus  (EXHIBITS)	
15	(EXHIDITS)	
16		
17	TO: THE HONORABLE JUDGES OF THE COURT:	
18	Petitioner, Leslie Arthur Byrd, represented pro se, hereby lodges with	+
19	this court <b>EXHIBITS</b> , consisting of Exhibits 1 through 18. These documents	
20	are necessary to support the Grounds and Claims which petitioner has	
21	raised in his Petition For Writ of Habeas Corpus, pursuant to the United	
22	States Rules of Evidence Code.	
23	Respectfully Submitted,	
24	1000	
25	Dated: 12/12/07	
26	Leslie Arthur Byrd Petitioner, Pro Se	
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#### DECLARATION OF RECORDS

ı_	Leslie Arthur Byrd	, do	, do hereby declare the foll			
The	e attached document, ti	tled "EXHIBITS	and consi	sting of E	xhibits	
through	18 are true and corre	ct copies of t	he original	documents	. Where	
the docu	ments were given to pe	titioner by an	other perso	n, petitio	ner	
believes	them to be true, accu	rate and corre	ct copies.			

I declare under penalty of perjury of both state and federal laws that the foregoing is true and correct, and that this declaration was executed on \_\_\_\_\_\_\_ at San Diego, CA.

Lesile Arthur Byrd Petitioner, Pro Se Case 4:07-cv-06375-SBA

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12	Petitioner, Pro Se	)		
13		) .		
14	On Habeas Corpus	) )	CUMENTS IN SUPPOR	T OF PETITION
15		) <b>F</b> O	OR WRIT OF HABEAS	CORPUS
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#### EXHIBIT #1

2006 LIFE PRISONER EVALUATION REPORT

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# LIFE RISONER EVALUATION REART SUBSEQUENT PAROLE CONSIDERATION HEARING # 4 JULY 2006 CALENDAR

BYRD, LESLIE

D-30420

#### I. COMMITMENT FACTORS:

A. <u>LIFE CRIME</u>: CT. 1, PC 187 Murder 2<sup>nd</sup> Degree, Marin County Case Number 9635. Sentence: 15 years to Life. Victim: Cindy Engstrom. Age: 19. Date received by CDC 5/23/86. MEPD 1/5/95.

Summary of Crime: On 6/18/85, at approximately 8:45 a.m., Marin County Sheriff's Department was contacted regarding the discovery of a nude female body. The detectives noted that the body had been placed at the location of discovery. The body showed signs of violence. Further investigation disclosed the identity of the victim to be Cindy Engstrom and the cause of death to be asphyxia. On the afternoon of 6/18/85, in the Nicasio Lake are, some articles of clothing belonging to the victim were located. Information collected during the investigation, identified Byrd as the primary suspect in the murder case. During the investigation, Byrd stated to detectives, "I am responsible for what happened. I deserve to be punished".

Prisoner's Version: Byrd states that he was experiencing a tremendous amount of stress from both his job as Vice President of West America Bank and the state of his declining health due to multiple sclerosis. He feared that if he should lose his job, he would be unable to secure new employment. He found himself unable to cope with these stressors and would drive around at night for hours in a disoriented state of mind. He began seeking out the company of prostitutes to escape from his problems. He had encounters with approximately 10-12 prostitutes before he met Cindy Engstrom, the victim of his Life crime. He invited her to his home while his wife and children attended a Girl Scout function out of town. He states the victim hesitated at first, until he reassured her that he was a respectable member of the community and gave her additional information about himself. While at his home he and the victim participated in acts of bondage, with the victim being bound at the hands and feet. They both were in the bathtub and during their activities he believes the victim became frightened when water went in her mouth and nose. He states she began to scream and he became concerned that his neighbors would hear her through his open windows. He states he then panicked and pushed her under the water to get her to stop. He then got up and closed the windows, returning to a lifeless body in the bath tub. He states he knows he is responsible for her death but at the same time he convinced himself that the victim must have overdosed on drugs. He realized he needed to get out of the situation. He then drove the victim's body to a remote location and left her on the side of the road. He later realized he still had her

Copy sent to Inmate 5/9/04

2.

Case 3:08-cv-00651-JM-AJB Document 1 Filed 04/09/2008 Page 52 of 80

Case 4:07-cv-06375-SBA Document 2 Filed 12/17/2007 Page 7 of 13 clothes in the ear and then threw her clothes about a mile or so from where he left the body.

# 3. Aggravating/Mitigating Circumstances:

- a) <u>Aggravating Factors</u>: The victim was particularly vulnerable due to being in a state of bondage.
- b) <u>Mitigating Factors</u>: The prisoner had no previous history of criminal behavior.

# II. PRECONVICTION FACTORS:

- A. JUVENILE RECORD: Inmate Byrd has no known prior convictions as a juvenile.
- B. <u>ADULT CONVICTIONS AND ARRESTS</u>: Inmate Byrd has no known prior convictions as an adult.
- C. PERSONAL FACTORS: Byrd is a 60 year old, white, first termer. Subject was born in the union of David and Eloise Byrd. Byrd states that he has a normal upbringing. Marital status: Subject has been married since 12-23-67, He has two daughters, ages 33 and 31. Education: Subject attended the University of Arizona and completed a two year course in Graduate Banking Degree through Pacific Coast Banking School in Seattle. Employment: Senior Vice-President at West America Bank in San Rafael. Military Experience: Subject states he never served in the Armed Forces. Medical History: Subject is full duty (no camp). He has asthma and suffers from Multiple Sclerosis. Substances Abuse: Subject states that he is a social drinker, and denies any narcotic use. Gang activity: Subject states that he has never been involved with any type of street gang or club.
- III. POSTCONVICTIONS FACTORS: Documents from the previous hearing have been considered and that information remains valid. On 5/31/05 Inmate Byrd appeared before the Board of Prison Terms (BPT) for his Subsequent Parole Consideration Hearing #3. The BPT recommended that he remain Disciplinary Free, participate in Self-Help/Therapy Programs, earn positive chronos, and obtain an updated psychiatric evaluation report (requested by the inmate) and to develop a well defined job plan. He was denied parole for 1 year. During the period of time since his hearing, prisoner's behavior has remained the same in that he continues disciplinary free behavior and actively participates in work assignment as Program Office Clerk. He has participated in BPT's recommended Self-Help/Therapy Program. See attached pre-conviction progress report for details.

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IV. FUTURE PAROLE PLANS: Once paroled, Byrd would like Live with his wife Nancy Byrd, A school teacher who resides at 1865 West Chapalla Drive, Tucson, Arizona. Telephone number (520) 575-1106. However he recognizes that he may be required to parole back to his County of Commitment. He states that if that is the case he would be able to support himself whether employed or not. He states that he has reached the age wherein his pension is fully vested. His condition of Multiple Sclerosis entitles him to full disability benefits. His plans however, is to become involved in the Computer Software Industry. He has been offered employment opportunities from his brother in law, Mr. Barry Sullivan, the owner of a computer software company. Financial support has also been offered by his friend Joseph Caudle. Byrd's personal funds consist of a trust balance of approximately \$500.00.

### V. SUMMARY:

- A. Prior to release, the prisoner could benefit from: Maintaining a disciplinary free record and continuing his participation in self-help and therapy programs.
- B. This Board Report is based on a 1 hour interview with the inmate and a thorough review of his Central File.

Prepared by,

Reviewed by,

C. YORK, CC-I

D. TAPIA, CC-II

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BOARD OF PRISON TERMS

DOCUMENTATION HEARING

LIFE PRISONER: POSTCONVICTION PROGRESS REPORT

STATE OF CALIFORNIA

POST COP	VICTION	REPORT	
	BPT	PBR	REASON
YEAR /22/02 to /21/03	BPT	PBK	PLACEMENT: Remained housed at RJD-III under Med-A/R custody in the general population assigned to Facility IV Program Office as a Clerk. On 1/22/02 he appeared before the BPT for his Subsequent Parole Consideration Hearing #2. BPT denied parole 3-years and recommended: 1. Remain Disciplinary free 2. Participate in self-help and therapy groups. On 2/5/02 Inmate received a post-board review, Inmate stated that he understood the BPT's recommendation and would comply with them at a later date. Inmate we continued in his current assignment per his request. On 5/21/02 he received Annual Review.  CUSTODY: MED-A/R.  VOCATIONAL TRAINING: None noted this time period.  ACADEMICS: None noted this time period.  WORK RECORD: Facility #4 Program Office Clerk. CDC 101's dated March, June and Sept. 2002 reflects Exceptional Performance in all areas.  GROUPS ACTIVITES: CDC 128-B dated 4/8/02, 7/9/02, and 10/22/02 reflects that Byrd served as an inside facilitator for The Hands of Peace/Friest Outside Creative Conflicts Resolution Workshops.  PSYCHIATRIC TREATMENT: None noted this time period.  OTHER: None noted this time period.

RJDCF

D-30420

7/2006

BYRD, LESLIE

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BOARD OF PRISON TERMS

BPT 1004 (REV 11/02)

CONTINUATION SHEET: POSTCONVICTION PROGRESS REPORT

STATE OF CALIFORNIA

POST CON	VICTION R	EPORT			REASON	
YEAR 1/22/03 TO 1/21/04	ВРТ	PBR	general popul	ulation continuing his /23/04 he appeared b Minimum Score was s	sed at RID-III under M	level-111 per CCR
			CUSTODY	Y: MED-A/R.		
			VOCATIO	NAL TRAINING:	None noted this time	period.
			ACADEM	ICS: None noted thi	s time period.	
			WORK RI March, Jun	ECORD: Facility #4 e, And Sept. 2003 ref	Program Office Clerk. lects Exceptional Perfo	CDC 101's dated: Jan. rmances ion all areas.
			Inmate ser	ACTIVITIES: CDC wed as an inside facilit onflict Resolution Wo	ator for The Hands of	6/15/03 and 11/17/03, Peace/Friends Outside
			1		NT: None noted this t	ime period.
			PRISON	BEHAVIOR: Disci	plinary free this time pe	eriod.
			OTHER:	None noted this tim	e period.	
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			·			•
			<u> </u>			
ORDER:	date advance	d bv		months.		med without change.
	date advance			months.	PBR date affi	med without change.
SPECIAL CO			E:			
	iously impose					
	or modify					· .
☐ Sche	edule for Prop	gress Hearin	g on appropriate	e institutional calendar.		
NAME BYRD, LES		CDC	NUMBER 0420	INSTITUTION RJDCF	CALENDAR 7/2006	HEARING DATE July 19, 2006
				PAGE 2 OF 5		PERMANENT ADDENT

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STATE OF CALIFORNIA

# BOARD OF PRISON TERMS CONTINUATION SHEET: POSTCONVICTION PROGRESS REPORT

	VICTION				
YEAR	BPT	PBR		REASON	CED A /D 1111
1/22/04 TO 1/21/05			PLACEMENT: Remained house general population continuing his re-assigned to Facility #1 Program	assignment in Facility	
			CUSTODY: MED-A/R.		
			VOCATIONAL TRAINING:	None noted this time	period.
		·	ACADEMICS: None noted this	s time period.	·
			WORK RECORD: Facility #1 Feb. April, July 2004 reflects Exc		
			GROUP ACTIVITIES: CDC 1 22 hour, The Hands of Peace/Fri Workshop.		
			PSYCHIATRIC TREATMEN	T: None noted this t	me period.
			PRISON BEHAVIOR: CDC 1 Ad/Seg for safety reason due to 1	114-D dated 11/24/04 being a victim of a bat	, Inmate was sent to tery.
			OTHER: CDC 128-B dated 2/1 Dresbach, Facility IV Captain.	5/04 Laudatory chron	o authored by J.W.
				·	
ORDER:	<u>L</u>	.l			
☐ BPT d	ate advanced	l by	months.	BPT date affir	med without change.
		l by	_	PBR date affir	med without change.
SPECIAL CON					<u> </u>
Previo	usly imposed	d conditions a	ffirmed.		•
Add o	r modify		,		
_					
Sched	ule for Progr	ess Hearing o	n appropriate institutional calendar.		
NAME BYRD, LESL	.IE	CDC NUI D-304:		calendar 7/2006	HEARING DATE July 19, 2006
, <del></del> -	_				DERMANENT ADDENDU

BPT 1004 (REV 11/02)

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STATE OF CALIFORNIA

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BOARD OF PRISON TERMS
CONTINUATION SHEET: POSTCONVICTION PROGRESS REPORT

	VICTION				
YEAR	BPT	PBR		REASON	· cmm · /m
1/22/05 TO			PLACEMENT: Remained how general population.	used at RJD-III under	MED A/R custody in the
1/21/06			CUSTODY: MED-A/R.		
			VOCATIONAL TRAINING:	None noted this time	e period.
			ACADEMICS: None noted th	is time period.	
			WORK RECORD: Facility #1 April, July, October 2005, and Ja all areas.	Program Office Clerk in., 2006 reflects Excep	c. CDC 101's dated: Jan., prional Performances in
			GROUP ACTIVITIES: CDC hours of required training for The Conflict Resolution Workshop a	ne Hands of Peace/Fri	
1			PSYCHIATRIC TREATMEN	NT: None noted this	time period.
			PRISON BEHAVIOR: Inma last board hearing.	te Byrd has remained o	lisciplinary free since his
			OTHER: CDC 128-B dated 9, Dresbach, Facility I Captain.	/6/05 Laudatory chron	no authored by J.W.
ORDER:	<u> </u>	<u> </u>			and the second s
	ate advanced	l b <del>y</del>	months.	BPT date affi	rmed without change.
 ☐ PBR d	late advanced	l by	months.	PBR date affi	rmed without change.
SPECIAL CON					•
		l conditions a	ffirmed.		
☐ Add o	r modify				
	<u> </u>				
Sched	ule for Progr	ess Hearing o	n appropriate institutional calendar.		
NAME		CDC NUI		CALENDAR	HEARING DATE
BYRD, LESL	IE	D-3042	20 RJDCF	7/2006	July 19, 2006

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PERMANENT ADDENDUM

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STATE OF CALIFORNIA

#### BOARD OF PRISON TERMS CONTINUATION SHEET: POSTCONVICTION PROGRESS REPORT

	IVICTION I	REPORT		
YEAR	BPT	PBR		REASON
1/22/06 TO			PLACEMENT: Remained general population.	d housed at RJD-III under MED A/R custody in the
PRESENT (4/20/06)			CUSTODY: MED-A/R.	
			VOCATIONAL TRAINII	NG: None noted this review period.
			ACADEMICS: None noted	d this review period.
,			WORK RECORD: None r	noted this review period.
			GROUP ACTIVITIES: Pa Creative Conflict Resolution	articipated in the Hands of Peace/Friends Outside n Workshop as a facilitator.
			PSYCHIATRIC TREATM	MENT: None noted this review period.
			PRISON BEHAVIOR: In period.	nmate Byrd has remained disciplinary free this revie
			OTHER: Received two La Dresbach, Facility I Captain Activity Group Sponsor.	audatory chronos dated 1/27/06, authored by J.W.n., and 1/23/06, authored by Protestant Chaplain,
			Prepared By:	Reviewed By:
			CLAOLK C. YORK, CC-I	D. Tapia Cc-II
ORDER:	<del></del>			
☐ BPT d	ate advanced	i b <del>y</del>	months.	BPT date affirmed without change.
		i by		PBR date affirmed without change.
SPECIAL CON				
		d conditions a		
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∟ Add o				
☐ Sched	ule for Progr	ress Hearing o	n appropriate institutional calenc	
NAME		CDC NU		CALENDAR HEARING DATE
BYRD, LESI	JE	D-304	20 RJDCF	7/2006 July 19, 2006
PPT 1004 (PPU 11/07)			PAGE 5 OF 5	PERMANENT ADDEN

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#### EXHIBIT #2

2006 SUBSEQUENT PAROLE CONSIDERATION HEARING

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SUBSEQUENT PAROLE CONSIDERATION HEARING

STATE OF CALIFORNIA

BOARD OF PAROLE HEARINGS

In the matter of the Life ) Term Parole Consideration ) Hearing of:

LESLIE BYRDE

CDC Number D-30420

INMATE

R.J. DONOVAN CORRECTIONAL

SAN DIEGO, CALIFORNIA

JULY 19, 2006

#### PANEL PRESENT:

Mr. James Davis, Presiding Commissioner Mr. Alejandro Armenta, Deputy Commissioner

#### OTHERS PRESENT:

Mr. Leslie Byrde, Inmate Mr. Daniel Coryn, Attorney for Inmate Ms. Katherine Mitchell, Deputy District Attorney Mrs. Linda Engstrom, Victim's Next of Kin Mr. Scott Engstrom, Victim's Next of Kin Mr. William Engstrom, Victim's Next of Kin Ms. Maryann Diaz, Correctional Counselor Correctional Officers Unidentified

CORRECTIONS TO THE DECISION HAVE BEEN MADE

See Review of Hearing No Transcript Memorandum Yes

Stacy Wegner, Peters Shorthand Reporting

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# PROCEEDINGS

- PRESIDING COMMISSIONER DAVIS: This is a 2
- subsequent parole consideration hearing for 3
- Leslie Byrde, CDC number D-30420. Today's date 4
- is July 19th, 2006. We're located at R.J. 5
- Donovan Correctional Facility. The inmate was 6
- received on May 23rd, 1986, from Marin County. 7
- The life term began on May 23rd, 1986, with a 8
- minimum eligible parole date of January 5th, 9
- 1995. The controlling offense for which the 10
- inmate was committed is murder second, case 11
- number MAR-9635, count one, Penal Code Section 12
- 187 second. The inmate received a term of 15 13
- years to life. This hearing is being tape 14
- recorded, and for the purposes of voice 15
- identification, we'll each state our first and 16
- last name, spelling the last name. And when it 17
- reaches you, Mr. Byrde, if you'll also give us 18
- your CDC number, please? 19
- INMATE BYRDE: Yes. 20
- PRESIDING COMMISSIONER DAVIS: I'll start 21
- and move to my left. I'm James Davis, D-A-V-I-22
- S, Commissioner. 23
- DEPUTY COMMISSIONER ARMENTA: My name is 24
- Alejandro Armenta, A-R-M-E-N-T-A, Deputy 25
- Commissioner. 26
- INMATE BYRDE: Leslie Byrde, B-Y-R-D-E, D-27.

1 30420.

- 2 ATTORNEY CORYN: Daniel Coryn, C-O-R-Y-N,
- 3 attorney for Mr. Byrde.
- 4 DEPUTY DISTRICT ATTORNEY MITCHELL:
- 5 Katherine Mitchell, M-I-T-C-H-E-L-L.
- 6 MRS. ENGSTROM: Linda Engstrom, E-N-G-S-T-
- 7 R-O-M, mother of Cindy.
- 8 PRESIDING COMMISSIONER DAVIS: Thank you.
- 9 MR. SCOTT ENGSTROM: Scott Engstrom, E-N-G-
- 10 S-T-R-O-M, brother of the victim.
- 11 MS. DIAZ: Maryann Diaz, D-I-A-Z,
- 12 Correctional Counselor II.
- 13 MR. WILLIAM ENGSTROM: William Engstrom, E-
- N-G-S-T-R-O-M, father of the deceased.
- presiding commissioner davis: Thank you.
- 16 Let the record also reflect that we're joined by
- 17 a correctional officer who is here for security
- 18 purposes only and will not be actively
- 19 participating in the hearing. Mr. Byrde, in
- 20 front of you in the laminated piece of paper is
- 21 the American's with Disabilities Act statement.
- 22 Would you please read that aloud, sir?
- 23 INMATE BYRDE: In front of me. I can't see
- 24 out this eye, so --
- The American's with Disabilities Act is
- a law to help people with disabilities.
- 27 Disabilities are problems that make it

1	harder for some people to see, hear,
2	breathe, talk, walk, learn, think,
3	work, or take care of themselves than
4	it is for others. No one can be kept
5	out of public places or activities
6	because of a disability. If you have a
7	disability, you have the right to ask
8	for help to get ready for your BPT
9	hearing, get to the hearing, talk, read
10	forms and papers and understand the
11	hearing process. BPT will look at what
12	you ask for to make sure that you have
13	a disability that is covered by the ADA
14	and that you have asked for the right
15	kind of help. If you do not get help,
16	or if you don't think you got the kind
17	of help you need, ask for BPT 1074
18	Grievance Form. You can also get help
19	to fill it out.
20	PRESIDING COMMISSIONER DAVIS: Thank you.
21	Our records indicate that in cooperation with
22	the staff in the institution on March 28th,
23	2006, you reviewed and signed a BPT Form 1073
24	indicating that you have multiple sclerosis. Is
25	that the reason for the wheelchair?
26	INMATE BYRDE: Yes, sir.
27	PRESIDING COMMISSIONER DAVIS: And the

- 1 wheelchair is something that you have all the
- 2 time?
- 3 INMATE BYRDE: Yes, sir.
- 4 PRESIDING COMMISSIONER DAVIS: And that you
- 5 had it available to you to make your way to the
- 6 hearing today?
- 7 INMATE BYRDE: Yes, sir.
- 8 PRESIDING COMMISSIONER DAVIS: All right.
- 9 And I see that you wear glasses. And they are
- 10 sufficient for you to read?
- 11 INMATE BYRDE: Yes.
- 12 PRESIDING COMMISSIONER DAVIS: And you've
- 13 had those -- you've had the ability to -- or
- 14 you've had those available to you in reviewing
- 15 your Central File and all the other documents in
- 16 preparation for this hearing?
- 17 INMATE BYRDE: Yes.
- 18 PRESIDING COMMISSIONER DAVIS: All right.
- 19 You're able to hear me all right?
- 20 INMATE BYRDE: Yes.
- 21 PRESIDING COMMISSIONER DAVIS: And of
- 22 course, you made your way by way of the
- 23 wheelchair. Is there any reason that you can
- 24 think of that you would not be able to actively
- 25 participate in this hearing?
- 26 INMATE BYRDE: No, sir.
- 27 PRESIDING COMMISSIONER DAVIS: All right.

- 1 Now, you indicated that you were -- had
- 2 difficulty seeing out of your right eye?
- 3 INMATE BYRDE: Yes, sir.
- 4 PRESIDING COMMISSIONER DAVIS: And is that
- 5 something that's been longstanding?
- 6 INMATE BYRDE: Yes, sir. It's part of the
- 7 multiple sclerosis. It gradually makes you go
- 8 blind.
- 9 PRESIDING COMMISSIONER DAVIS: Okay.
- 10 INMATE BYRDE: My left is still, knock on
- 11 wood, halfway decent shape. My right eye is
- 12 maybe 50 percent. I can't read with the right
- 13 eye.
- 14 PRESIDING COMMISSIONER DAVIS: All right.
- 15 And everything else -- we're all squared away
- 16 otherwise, correct?
- 17 INMATE BYRDE: Yes, sir.
- 18 PRESIDING COMMISSIONER DAVIS: And Counsel,
- 19 you're satisfied with that as well?
- 20 ATTORNEY CORYN: Yes.
- 21 PRESIDING COMMISSIONER DAVIS: Thank you.
- 22 This hearing is being conducted pursuant to
- 23 Penal Code Sections 3041 and 3042 and the rules
- 24 and regulations of the Board of Prison Terms
- 25 governing parole consideration hearings for life
- 26 inmates. The purpose of today's hearing is to
- 27 once again consider the number and nature of the

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- crimes for which you were committed, your prior 1
- criminal and social history, and your behavior 2
- and programming since your commitment. Now, 3
- we've had the opportunity to review your Central 4
- File and your prior transcripts, and you'll be 5
- given an opportunity to correct or clarify the 6 .
- record as we proceed. We will reach a decision 7
- today and inform of whether or not we find you 8
- suitable for parole and the reasons for that 9
- decision. If you are found suitable for parole, 10
- the length of your confinement will be explained 11
- Nothing that happens in today's hearing to you. 12
- will change the findings of the Court. 13
- Panel is not here for the purpose of retrying 14
- your case. We're here for the sole purpose of 15
- determining your suitability for parole. Do you 16
- understand that, sir? 17
- INMATE BYRDE: Yes, sir. 18
- PRESIDING COMMISSIONER DAVIS: All right. 19
- Your hearing will be conducted in two phases. 20
- First, I will discuss with you the crime for 21
- which you were committed, as well as your prior 22
- criminal and social history. Commissioner 23
- Armenta will then discuss with you your progress 24
- since your commitment, your counselor's report, 25
- your psychological evaluation, parole plans, and 26
- any letters of support or opposition as they may 27

- 1 exist. Once that's concluded, the
- 2 Commissioners, the District Attorney then your
- 3 attorney will have an opportunity to ask you
- 4 questions. Questions that come from the
- 5 District Attorney will be asked through the
- 6 Chair then you will respond back to the Panel
- 7 with your answer. Next, the District Attorney
- 8 and then your attorney will have an opportunity
- 9 to make a final closing statement, followed by
- 10 your statement, which should be focused on why
- 11 you believe that you are suitable for parole,
- 12 followed by statements from the victim's next of
- 13 kin. California Code of Regulations states that
- 14 regardless of time served a life inmate shall be
- 15 found unsuitable for and denied parole, if in
- 16 the judgment of the Panel the inmate would pose
- 17 an unreasonable risk of danger to society if
- 18 released from prison. Now, you have certain
- 19 rights. Those rights include the right to a
- 20 timely notice of this hearing, the right to
- 21 review your Central File, and the right to
- 22 present relevant documents. Now, Counsel, are
- 23 you satisfied that your client's rights have
- 24 been met to date?
- 25 ATTORNEY CORYN: Yes, I am.
- 26 PRESIDING COMMISSIONER DAVIS: Thank you.
- 27 You have an additional right, and that is to be

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- 1 heard by an impartial Panel. Now, you've heard
- 2 Commissioner Armenta and I introduce ourselves
- 3 today. Do you have any reason to believe that
- 4 we would not be impartial?
- 5 INMATE BYRDE: No, I don't.
- 6 PRESIDING COMMISSIONER DAVIS: Thank you.
- 7 You will receive a written copy of your decision
- 8 today. That decision becomes effective within
- 9 120 days. A copy of the decision and a copy of
- 10 the transcript will be sent to you, and you will
- 11 have 90 days from that date to appeal if you so
- 12 desire. You are not required to admit to your
- 13 offense or discuss your offense. However, this
- 14 Panel does accept the findings of the Court to
- 15 be true. In fact, the Board has eliminated its
- 16 appeal process. If you disagree with anything
- 17 in today's hearing, you have the right to go
- 18 directly to court with your complaint.
- 19 Commissioner Armenta, are we going to be dealing
- 20 with anything from a confidential file today?
- 21 DEPUTY COMMISSIONER ARMENTA: No, we are
- 22 not.
- 23 PRESIDING COMMISSIONER DAVIS: All right.
- 24 Thank you. I'm going to pass a checklist of
- 25 documents to both counsel. If you would please
- 26 review that to make sure that we're both --
- 27 we're all operating off the same list of

1 documents	1	d	0	С	u	m	е	n	τ	5	
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- 2 DEPUTY DISTRICT ATTORNEY MITCHELL: I have
- 3 these. Thank you.
- 4 PRESIDING COMMISSIONER DAVIS: Thank you.
- 5 ATTORNEY CORYN: Yes, I have these
- 6 documents. Additionally, I have some chronos --
- 7 INMATE BYRDE: Those are duplicates.
- 8 Basically, the things that should be -- the
- 9 chronos are not duplicates, but the tops of all
- 10 these are letters just in case they were lost.
- 11 ATTORNEY CORYN: Yeah.
- 12 PRESIDING COMMISSIONER DAVIS: All right.
- 13 Is that all the additional documents that you
- 14 have for us today?
- 15 ATTORNEY CORYN: Yes. Mr. Byrde said it
- 16 might be duplicative, but we just want to make
- 17 sure that --
- 18 DEPUTY COMMISSIONER ARMENTA: That's fine.
- 19 PRESIDING COMMISSIONER DAVIS: We'll take a
- 20 look at that compared to what we have and review
- 21 it at the appropriate time. And I'm sure Mr.
- 22 Armenta will cover this as well, but if for some
- 23 reason we miss something, please let us know.
- 24 I'm going to go ahead and mark that checklist of
- 25 documents as Exhibit One. Any preliminary
- 26 objections, Counsel?
- 27 ATTORNEY CORYN: None.

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1	PRESIDING COMMISSIONER DAVIS: All right.
2	Will your client be speaking with us today?
3	ATTORNEY CORYN: Yes.
4	PRESIDING COMMISSIONER DAVIS: All right.
5	Then would you raise your right hand then, sir?
6	Do you solemnly swear or affirm that the
7	testimony you are about to give at this hearing
8	will be the truth, the whole truth, and nothing
9	but the truth?
10	INMATE BYRDE: I do.
11	PRESIDING COMMISSIONER DAVIS: Thank you.
12	All right. Absence objection I want to
13	incorporate by reference the probation officer's
14	report, pages two through six, and refer to the
15	July 2006 calendar board report for the crime
16	summary. Starting on page one, paragraph one,
17	it's a summary of crime.
18	On 6/18/85 at approximately 8:45 a.m.
19	Marin County Sheriff's Department was
20	contacted regarding the discovery of a
21	nude female body. The detective noted
22	that the body had been placed at the
23	location of discovery. The body showed
24	signs of violence. Further
25	investigation disclosed the identity of
26	the victim to be Cindy Engstrom, $E-N-G-$
27	S-T-R-O-M, and the cause of death to be

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1	asphyxia. On the afternoon of 6/18/85
2	in the Casino Lake area some articles
3	of clothing belonging to the victim
4	were located. Information collected
5	during the investigation identified
6	Byrde as the primary suspect in the
7	murder case. During investigation
8	Byrde stated to detectives, "I am
9	responsible for what happened. I
LO	deserve to be punished."
11	There's your version here as well, but I
12	think, Mr. Byrde, since you have chosen to speak
13	with us today, I'll let you go ahead and tell us
14	your version rather than read it into the
15	record. Why don't you tell us what happened on
16	that a day. First of all, did you commit this
17	crime?
18	INMATE BYRDE: Yes, sir, I did.
19	PRESIDING COMMISSIONER DAVIS: And tell us
20	what happened.
21	INMATE BYRDE: It's been a long time. They
22	didn't make me do this last time, or that I can
23	recollect. Ms. Engstrom and I were at my home
24	for purposes of sexual liaison. I suggested
25	that we try bondage situation in the bathtub.
26	She agreed. She actually had known that, about
27	the bondage, before she went to the house. I

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- talked to her the night before. When we were in
- the bathtub having sex I think she panicked. 2
- She started yelling and struggling. I panicked. 3
- PRESIDING COMMISSIONER DAVIS: Was that 4
- because her mouth and nose were beginning to go 5
- under water? 6
- INMATE BYRDE: No, sir, I don't think so. 7
- I think she might of gotten water in her mouth 8
- and nose from the splashing around, and that 9
- might of caused what happened, but I mean, I 10
- wasn't holding her down. But anyway, she did 11
- panic. She started yelling, and I was -- my 12
- windows were wide open. We were close to 13
- neighbors. I mean, I wasn't like -- I mean, I 14
- I didn't -- I pushed her under iust freaked. 15
- the water. Apparently, I hit her because she 16
- was bruised. I have no specific memory of 17
- holding her under water or anything like that, 18
- but obviously it went by in a flash for me. 19
- just went by in a flash. I'm obviously 20
- responsible. She was in a helpless situation. 21
- Whether she panicked or not, it was my fault. 22
- PRESIDING COMMISSIONER DAVIS: So her hands 23
- -- now, her hands and feet were tied? 24
- They were initially. INMATE BYRDE: 25
- pulled them loose while she was struggling. 26
- They weren't tied that tight, but they were in -27

- 1 they had I guess, football tape, I guess you
- 2 could call it, white football type, and she
- 3 pulled them all loose. Police found the tape
- 4 with the rest of the stuff and it was unbroken.
- 5 PRESIDING COMMISSIONER DAVIS: If her hands
- 6 had been loose, she would of been able to lift
- 7 herself out of the bathtub.
- 8 INMATE BYRDE: I mean, during the struggle
- 9 she pulled herself loose, but I obviously had
- 10 hit her and knocked her out or done something or
- 11 pushed her under water. I mean, whatever
- 12 happened to her happened because I did it. I
- 13 mean, there's no question about that. It's just
- 14 that I don't -- I didn't -- I didn't do it
- 15 intentionally. I mean, I'm responsible. I
- 16 didn't set out to injure her, but when she
- 17 panicked, I think I panicked, and all I wanted
- 18 her to do was shut up.
- 19 PRESIDING COMMISSIONER DAVIS: The
- 20 probation officer's report on page two, second
- 21 paragraph, indicates signs of violence were
- 22 noted on the body, including bruises from her
- 23 forehead, the backs of her hands, and swelling
- 24 over her left eye, markings of her left ankle
- 25 and wrist indicating some kind of tying or
- 26 constriction having been placed around her
- 27 ankles and wrists. Dr. Jindrich, J-I-N-D-R-I-C-

- 1 H, found the cause of death to be asphyxia.
- 2 Also observed varying types of trauma to the
- 3 body including bruising over the victim's right
- 4 eye, her forehead, her left eye, inside her
- 5 upper lip, a large area of bruising on top of
- 6 her head and behind her left ear. On top of the
- 7 victim's right hand and wrist was observed
- 8 recent bruising and also depression of the skin
- 9 suggesting some kind of binding having been
- 10 wrapped around her wrist. The doctor also
- 11 observed bruising on the victim's right and left
- 12 ankles. Also observed evidence of forcible
- 13 compression on the victim's neck but was unable
- 14 to definitely state what actually caused the
- 15 strangulation resulting in the victim's death as
- 16 there was also evidence of drowning. Sounds to
- 17 me like there was a lot of -- there was a lot of
- 18 force being exerted here?
- 19 INMATE BYRDE: Well, her wrists were tied
- 20 to her ankles. That's exactly how those bruises
- 21 took place. In other words, her right wrist was
- 22 taped to her right ankle. Her left wrist was
- 23 taped to her left ankle, so her wrist and ankles
- 24 would of been bruised as she pulled out. We
- 25 also inside the bathtub, and it wasn't a round
- 26 tub, it's a rectangular square tub, thrashed in
- 27 there, and I'm quite she got some bruises there

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- 1 too, but also I'm quite sure I hit her in the
- 2 head or shoved her head. I mean, I don't have a
- 3 specific memory of punching or anything like
- 4 that, but I do have a memory of shoving her
- 5 underwater and telling her to be quiet or trying
- 6 to get her to be quiet.
- 7 PRESIDING COMMISSIONER DAVIS: All right.
- 8 In terms of arrests, there are no -- there's no
- 9 prior juvenile history and no adults arrest
- 10 prior to the instant offense. In terms of a
- 11 social history, you were born in Los Angeles.
- 12 Your father was a career naval officer. You
- 13 believed your father to be a remote person,
- 14 reserved, quiet, non-emotional, and controlling.
- 15 You describe your mother as an alcoholic. A
- 16 very bright woman who was -- you described as a
- 17 housewife and someone who taught school while
- 18 you were in Hawaii. By the way, if I say that
- 19 doesn't strike you as accurate or you want to
- 20 make a clarification, please let me know. Are
- 21 we correct so far?
- 22 INMATE BYRDE: Pretty much. I've softened
- 23 my opinion of my father in the last 20 years.
- 24 PRESIDING COMMISSIONER DAVIS: Why do you
- 25 think you reflected on him this way at this
- 26 particular time?
- 27 INMATE BYRDE: Well, I think maybe he

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- softened and I softened, and we've come together
- a little bit. 2
- PRESIDING COMMISSIONER DAVIS: Do you keep 3
- in contact now?
- INMATE BYRDE: Yes, sir. He lives in 5
- Carlsbad, and he visits regularly. 6
- PRESIDING COMMISSIONER DAVIS: Okay. 7
- INMATE BYRDE: He's 88 years old, and so he 8
- comes down. 9
- PRESIDING COMMISSIONER DAVIS: You indicate 10
- that your mother was an insomniac who slept 11
- until noon, also an alcoholic and drank -- went 12
- to bed a about 5:00 a.m., slept until noon, and 13
- then started drinking at 5:00 p.m. and would
- drink a full bottle of gin in one evening? 15
- INMATE BYRDE: Every day. 16
- PRESIDING COMMISSIONER DAVIS: And let your 17
- sister and you to take care of yourselves -- or 18
- you and your sisters pretty much take care of 19
- vourselves? 20
- INMATE BYRDE: Yes, sir. 21
- PRESIDING COMMISSIONER DAVIS: Do you still 22
- keep in contact with your sisters? 23
- INMATE BYRDE: Yes, sir. 24
- PRESIDING COMMISSIONER DAVIS: And where do 25
- they live? 26
- INMATE BYRDE: One of them lives in Orange 27

- l County. One of them lives in Scottsdale,
- 2 Arizona.
- 3 PRESIDING COMMISSIONER DAVIS: Okay. And
- 4 you keep in contact by letters?
- 5 INMATE BYRDE: By letters. The one from
- 6 Orange County visited a couple months ago, and
- 7 we write.
- 8 PRESIDING COMMISSIONER DAVIS: Okay. You
- 9 had a fairly good relationship with both of your
- 10 sisters growing up, particularly your younger
- 11 sister. Is that still the case?
- 12 INMATE BYRDE: Yes, sir, that's the one in
- 13 Orange County.
- 14 PRESIDING COMMISSIONER DAVIS: Your mother
- 15 died in 1977 by drowning in the family swimming
- 16 pool. There was some assumption that perhaps
- 17 she blacked out and just drown?
- 18 INMATE BYRDE: She had -- in addition the
- 19 her alcoholism, she smoked at least two packs of
- 20 cigarettes every day, and she used to go
- 21 swimming in her pool by herself, which was not
- 22 the smartest thing to do. That's probably what
- 23 happened. That's what the doctor said. She
- 24 probably had a little stroke and blacked out or
- 25 something.
- 26 PRESIDING COMMISSIONER DAVIS: The father
- 27 is now living -- you said he's now living in

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1 Ocea	ns	i	de	?
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- 2 INMATE BYRDE: La Costa.
- 3 PRESIDING COMMISSIONER DAVIS: La Costa.
- 4 He remarried?
- 5 INMATE BYRDE: Yes, sir.
- 6 PRESIDING COMMISSIONER DAVIS: You
- 7 graduated from Arcadia High School in Arizona in
- 8 1963, went to the University of Arizona where
- 9 you have a BS in business administration. And
- 10 you took some graduate courses, including a two-
- 11 year course in banking?
- 12 INMATE BYRDE: Yes, sir.
- 13 PRESIDING COMMISSIONER DAVIS: You were
- 14 employed by the Arizona Bank in Phoenix, Arizona
- 15 in 1971 through '83 and left there to take a
- 16 better job with the West America Bank?
- 17 INMATE BYRDE: Correct.
- 18 PRESIDING COMMISSIONER DAVIS: As a senior
- 19 vice president?
- 20 INMATE BYRDE: Correct.
- 21 PRESIDING COMMISSIONER DAVIS: Where you
- 22 managed a portfolio of about seven million
- 23 dollars --
- 24 INMATE BYRDE: 700 million.
- 25 PRESIDING COMMISSIONER DAVIS: 700 million.
- 26 Okay. They left out a few zeros in this
- 27 process.

- 1 INMATE BYRDE: I was in charge of all the
- 2 loans for the entire bank.
- 3 PRESIDING COMMISSIONER DAVIS: Okay.
- 4 Including also some teaching at Pema Junior
- 5 College (phonetic)?
- 6 INMATE BYRDE: Yes, sir.
- 7 PRESIDING COMMISSIONER DAVIS: And you're
- 8 active in the community during this time. You
- 9 were treasurer of the National Cystic Fibrosis
- 10 Foundation?
- 11 INMATE BYRDE: Just the Arizona chapter.
- 12 PRESIDING COMMISSIONER DAVIS: The Arizona
- 13 chapter. Why the cystic fibrosis? What was the
- 14 interest in that?
- 15 INMATE BYRDE: Actually, I had a friend who
- 16 had a child with cystic fibrosis and asked me if
- 17 I could get involved.
- 18 PRESIDING COMMISSIONER DAVIS: The director
- 19 of the American Red Cross for the Southern
- 20 Arizona Chapter for '81 to '82, and you were
- 21 involved in the Kiwanis Club in raising money
- 22 for Boy Scouts, Big Brothers, Heart Association
- 23 and so on?
- 24 INMATE BYRDE: Yes, sir.
- 25 PRESIDING COMMISSIONER DAVIS: It's
- 26 interesting to juxtapose all of against what the
- 27 District Attorney and some of the information at